

Internal Audit Report for Spexhall Parish Council for the period ending 31 March 2023

Clerk	Paul Widdowson
RFO (if different)	
Chairperson	Councillor Les Lelean
Precept	£ 4.000.00
Income	£ 4,074.69
Expenditure	£ 5,305.18
General reserves	£ 5,341.47
Earmarked reserves	£nil
Audit type	Annual
Auditor name	Victoria Waples

Introduction

The primary objective of internal audit is to review, appraise and report upon the adequacy of internal control systems operating throughout the council. To achieve this SALC adopt a predominantly systems-based approach to audit.

The council's internal control system comprises the whole network of systems established within the council to provide reasonable assurance that the council's objectives will be achieved, with reference to:

- the effectiveness of operations
- the economic and efficient use of resources
- compliance with applicable policies, procedures, laws, and regulations
- the safeguarding of assets and interests from losses of all kinds, including those arising from fraud, irregularity, and corruption
- the integrity and reliability of information, accounts, and data



Methodology

When conducting the audit, the internal auditor may:

- conduct a selective assessment of compliance with relevant procedures and controls expected to be in operation during the financial year in order to be able to complete the Annual Internal Audit Report 2022/23 of the Annual Governance and Accountability Return (AGAR)
- review the reliability and integrity of financial information and the means used to identify, measure, classify and report such information
- review the means of safeguarding assets and, as appropriate, verify the existence of such assets
- appraise the economy and efficiency with which resources are employed, identify opportunities to improve performance and recommend solutions to problems
- review the established systems to ensure compliance with those policies, procedures, laws, and regulations which could have a significant impact on operations, and determine whether the council complies
- review the operations and activities to ascertain whether results are consistent with objectives and whether they are being conducted as planned



Section 1 - proper bookkeeping

The internal auditor will look at the methods and processes used to manage the council's accounts and in particular that it provides clear data for reporting and monitoring purposes. This includes checking information is accurate, kept up to date, referenced and verified.

Evidence		Internal auditor commentary
Is the ledger maintained and up to date?	Yes	The council uses an excel spreadsheet to produce reports on a Receipts and Payments basis and ensures that the financial transactions of the parish council are as accurate as reasonably practicable.
Is the cash book up to date and regularly verified?	Yes	The cashbook is the focus for day-to-day accounting and is reconciled on a regular basis.
Is the arithmetic correct?	Yes	A number of spot checks were carried out and the functionality of the cashbook overall was found to be in order.
Additional comments:		

Section 2 – Financial Regulation and Standing Orders

The internal auditor will check the date the Council conducted its annual review of both Standing Orders and Financial Regulations and in particular check if these are based on NALC'S latest model which include legislative changes.

Evidence		Internal auditor commentary
Have Standing Orders been adopted, up to date and reviewed annually?	Yes	The Council last reviewed its Standing Orders at its meeting of 27 th July 2022. Those viewed are based on the Model Standing Orders as produced by NALC which are based on the Model Standing Orders produced by NALC in 2018 and take into account changes in legislation since those produced in 2013. Comment: Annual reviews should ensure that they are adapted (where they are not statutory requirements) to be relevant to the Parish Council.
Are Financial Regulations up to date and reviewed annually?	Yes	Financial Regulations (FR), as seen on the Council's website also show that they were reviewed at the meeting of 25 th July 2022 and are based on the NALC Model Financial Regulations 2019.

Last reviewed: 30th January 2023



		Comment: at the next annual review, Council might wish to also review the Procurement Thresholds amendments (SI 2022/139) of the Public Contracts (Amendment) Regulations 2022 which came into force on 21 st December 2022 and make the changes to the contract value limits from £25,000 to £30,000 for non-central government authorities. The contract value limits are to be calculated inclusive of VAT (effective from 1 st January 2022).
Has the Council properly tailored the Financial Regulations?	Yes	Council has ensured that its Financial Regulations are tailored to the Parish Council and has completed the sections within the [square] brackets contained within the regulations.
Has the Council appointed a Responsible Financial Officer (RFO)? ¹	Yes	In accordance with Section 151 of the Local Government Act 1972(d) (financial administration), the Council appointed a person to be responsible for the administration of the financial affairs of the relevant authority. This was reconfirmed at the meeting of 23 rd May 2022.
Additional comments:	•	

Section 3 - Payment controls

The internal auditor will specifically check bank reconciliation including credit/debit cards and management approval processes and evidence that internal Financial Regulations (FO) are being followed. The internal auditor will examine how regular payments are managed and specifically seek evidence that these have been brought back to the Council for verification purposes especially where the actual payment made differs from the amount previously agreed. VAT should be clearly identified including evidence that claims have been correctly managed. The internal auditor will check if the Council has a clear understanding on eligibility in relation to the General Power of Competence and that s.137 has been correctly applied and managed.

Evidence		Internal auditor commentary
Is there supporting paperwork for payments with appropriate authorisation?	Yes	At each relevant full Council Meeting a list of all payments is presented to the meeting with formal approval of such expenditure being shown in the minutes and evidence of such paperwork in the files submitted for internal audit.

¹ Section 151 Local Government Act 1972 (d)



Where applicable, are internet banking transactions properly recorded and approved?	Yes	Comment: the minutes show payments made away from the meeting are also brought back to full Council and formally approved as retrospective payments at each relevant meeting. Internet banking is operated in accordance with the Council's own Financial Regulations and the adopted Internet Banking Policy. In accordance with the Council's FRs, the RFO has implemented a procedure whereby ensure is
		retained showing which Councillors authorised the release of the payment made via online banking. Such evidence was submitted and reviewed by the internal auditor.
Is VAT correctly identified, recorded, and claimed within time limits?	Yes	VAT is identified within the cashbook and claimed in accordance with the guidelines for local authorities and similar bodies. The outstanding year-end position of £153.74 was seen and verified against entries in the cashbooks. A claim for VAT refund covering the periods 1st April 2019 to 31st March 2021 for £74.69 was received into the Council's bank during the year under review. It is understood that the reclaim covering the period 1st April 2021 will be reclaimed in accordance with the statutory timescales operated by HM Revenue and Customs.
Has the Council adopted the General Power of Competence (GPOC) and is there evidence this is being applied correctly? ²	N/A	The Council has not adopted the General Power of Competence
Are payments under s.137³ separately recorded, minuted and is there evidence of direct benefit to electorate?	Yes	Payments under this power are shown on the cash sheet totalled £700.00 and were noted under a separate column in the cash-sheet. Noting that s137 is a power of last resort, all expenditure incurred under this power was in the main within statutory guidelines and limits and deemed by the Council to be in the interests of and bring benefit to its area and any of it or all of some of its inhabitants.
Where applicable, are payments of interest and principal sums in respect of loans paid in accordance with agreements?	N/A	The Council has no such loans.

² Localism Act

³ Section 137 of the Local Government Act 1972 ("the 1972 Act") enables local councils to spend a limited amount of money for purposes for which they have no other specific statutory expenditure. The basic power is for a local council to spend money (subject to the statutory limit – of £8.82 per elector) on purposes for the direct benefit of its area, or part of its area, or all or some of its inhabitants.



Section 4 – Risk management

The internal auditor will expect to find evidence of the management of risks from identification of what those are for each individual Council through to how these will be managed and the controls in place to mitigate these and that these have been approved by the Council.

Evidence		Internal auditor commentary
Is there evidence of risk assessment documentation?	Yes	Council, during the year under review, formally considered the risks associated with the functioning of a smaller authority and the measures that the Council will undertake to mitigate such risks. The minutes of 27 th January 2023 reference that such a review has been undertaken thereby demonstrating that, in accordance with Proper Practices, the risks are being annually reviewed, assessed and appropriate measures are in place to protect public money.
Is there evidence that risks are being identified and managed?	Yes	Council is aware that risk assessment needs to focus on the safety of the parish council's assets and in particular its money, evidence was forthcoming to demonstrate that overall the parish council has taken action to identify and assess those risks and has considered what actions or decisions it needs to take during the year to manage in order to avoid financial or reputational consequences.
Does the Council have appropriate and adequate insurance cover in place for employment, public liability and fidelity guarantee and has been reviewed on an annual basis?	Yes	Council has insurance in place under a specialist policy for local councils which shows core cover for the following: Public liability: £10million; Public/Products Liability: £10million and Fidelity Guarantee of £50thousand. Agreement to renew the insurance was approved at the meeting of 30 th September 2026. It was reported at the meeting of 24 th March 2023 that the insurance had been reviewed and a number of items added to cover as per the council's asset register. Comment: Council has noted that it is the responsibility of the whole Council to satisfy itself that insurances are adequate and that having identified, assessed and recorded the risks, appropriate measures, such as the appropriate use of insurance cover, have been taken to mitigate and manage the risk.
Evidence that internal controls are documented and regularly reviewed ⁴	Yes	Council has an Internal Control document which outlines the controls measures that are applicable for the making of Council's payments and

⁴ Accounts and Audit Regulations

Last reviewed: 30th January 2023



dress the risks associated with the management of public
control statement reviewed by the Council at its meeting on 24 th so covers the review of the effectiveness of internal audit. It reviewing the terms of reference and effectiveness for internal ancil has followed guidance and demonstrated that it recognises ation of internal audit is to test and report to the authority on a system of internal control is adequate - Regulation 5 of the Audit Regulations 2015 refers.
ts s

Section 5 - Budgetary controls

The internal auditor will seek verification that budgets are properly prepared, agreed and monitored. In particular they will look for evidence of good practice in that the key stages of the budgetary process have been followed

Evidence		Internal auditor commentary
Verify that budget has been properly prepared and agreed	Yes	The budget for the year 2022-2023 in the sum of £6,000 was approved at the Council meeting of 26 th November 2021 to be fully funded by the precept and reserves.
Verify that the precept amount has been agreed in full Council and clearly minuted	Yes	The precept was set at £4,000 for 2022/2023, as confirmed at the same meeting with the minutes merely confirming the amount that was set. Comment: in accordance with guidance, Council might wish to demonstrate best practice by reflecting within the minutes the impact the precept being set will have upon a Band D property, as compared to the previous year.
Regular reporting of expenditure and variances from budget	Yes	Finance reports are submitted to full Council with the budget to actual formally reviewed throughout the year

⁵ Practitioners Guide

Last reviewed: 30th January 2023



Reserves held – general and earmarked ⁶	Yes	At year-end Council's accounts show general reserves in the sum of
		£5,341.47.

Additional comments: Council has shown good practice by ensuring the recommended key stages as to the budgetary process are followed for the year and has ensured that progress against the budget is reviewed regularly throughout the year.

Section 6 - income controls

The internal auditor will seek evidence to ensure income is correct managed – recorded, banked, and reported and test mechanisms used to achieve this.

Evidence		Internal auditor commentary
Is income properly recorded and promptly banked?	Yes	Income is recorded in accordance with Council's Financial Regulations. Income received consisted of the precept and the settlement of a VAT reclaim.
Is income reported to full council?	Yes	Income received is reported to full Council and included within the Council's Financial Statements as submitted in accordance with Council's own Standing Orders. Monies received are promptly banked.
Does the precept recorded agree to the Council Tax Authority's notification?	Yes	The council received precept of £4,000.00 during the year under review. Evidence was provided showing a full audit trail from Precept being discussed, served on the Charging Authority to receipt of same in the Council's Bank Account.
If appropriate, are CIL reporting schedules in accordance with the Regulations? ⁷	Yes	During the year under review, Council did not receive any CIL receipts.
Is CIL income reported to the council?	N/A	There were none to report to Council.
Does unspent CIL income form part of earmarked reserves?	N/A	There are no retained balances.
Has an annual report been produced?	N/A	There are no balances upon which to base a report.
Has it been published on the authority's website?	N/A	

⁶ In accordance with proper practices, the generally accepted minimum level of a Smaller Authority's General Reserve is that this should be maintained at between three (3) and twelve (12) months of Net Revenue Expenditure

⁷ Community Infrastructure Levy Regulations 2010



Additional comments:

Section 7 - petty cash

The Internal Auditor will seek evidence that the Council has followed its own policies, procedures, and verification processes and that these are up to date.

Evidence		Internal auditor commentary
Is petty cash in operation?	N/A	The Council does not operate a petty cash system.
A delition of a common of a		

Additional comments:

Section 8 - Payroll controls

The Internal Auditor will check salaries were approved in accordance with PAYE, NI, Pension and that there is a clear understanding that the clerk is not self-employed. The Internal Auditor will also review how payroll is managed including evidence of approval of payslips.

Evidence		Internal auditor commentary
Do all employees have contracts of employment?	Yes	The council had 1 employee on its payroll at the period end of 31 st March 2023. It was confirmed that the Clerk had a Contract of Employment.
Has the Council approved salary paid?	Yes	All salary payments were authorised by the Council including the decision to implement the Nationally Agreed Pay Award (effective 1st April 2022) and the increase to the Clerk's hours (effective 1st April 2023).
Minimum wage paid?	No	The minimum wage was not applied to the employee.
Are arrangements in place for authorising of the payroll and payments to the council? Does this include a verification process for agreeing rates of pay to be applied?	Yes	There were suitable payroll arrangements in place which ensures the accuracy and legitimacy of payments of salaries and wages, and associated liabilities and as such the council has complied with its duties under legislation.
Do salary payments include deductions for PAYE/NIC? Is PAYE/NIC paid promptly to HMRC?	Yes	The payroll function for the year under review is operated in accordance with HM Revenue and Customs guidelines. There were no deductions paid to HM Revenue and Customs during the year under review.

Last reviewed: 30th January 2023



Yes	Council is aware of its pension duties and the Clerk has confirmed that the
	anniversary of the re-enrolment date for redeclaration of compliance duties
	is November 2023 and renewal will be completed before this date.
Yes	All expenses / payments made are against itemised invoices submitted to
	and approved by the Finance full Council.

Additional comments:

Section 9 - Asset control

The Internal Audit will be seeking to establish if there is a list of assets in accordance with proper practices including the date of acquisition, location, and value. This extends to checking policies (with evidence of review) and that the Council has applied the documented approach in practice. The Internal Auditor will check not only valuation processes but the existence of reserve budgets for depreciation and adequacy of insurance. A clear audit trail should be available when items are purchased including minutes to evidence approval.

Evidence		Internal auditor commentary
Does the Council maintain a register of material assets it owns and manage this in accordance with proper practices?9	Yes	The Asset Register was reviewed during the Internal Audit Visit for year-end and reflects those items listed under insurance and within the Parish Council's remit for maintenance and ownership. It is noted that the declared value for all assets at year-end on the Statement of Accounts for 31 st March 2023 is stated as £11,479 which accurately reflects the value as seen on the register.
Is the value of the assets included? (Note value for insurance purposes may differ)	Yes	Council is mindful of the guidance within the Governance and Accountability for Smaller Authorities in England March 2022 on the valuation of its assets and has ensured that where the acquisition value of the asset at the time of first recording is used, that method of valuation has been consistently applied.
Are records of deeds, articles, land registry title number available?	N/A	Records of deeds, articles, land registry title number were not reviewed during the internal audit which was carried out via remote means.
Is the asset register up to date and reviewed annually?	Yes	The figures on the Accounting Statements of the AGAR were signed off at the meeting of 19 th May 2023 and reflect those approved by the Council at its meeting of 27 th January 2023.

⁸ The Pension Regulator – website click here

⁹ Practitioners Guide



Cross checking of insurance cover	Yes	Council has insurance under all risks cover for its assets as per the insurance schedule seen.
Additional comments:		

Section 10 – bank reconciliation

The internal auditor will seek to establish that the Council understands and can evidence good practice and internal control mechanisms in relation to bank reconciliation.

Evidence		Internal auditor commentary
Is bank reconciliation regularly completed and reconciled with the cash book and cover every account?	Yes	Evidence was seen showing that bank reconciliations were completed during the year and reconcile with the cash sheets. Overall there is reporting of bank balances within the financial reports submitted at each relevant meeting. Comment: Council is aware that, in accordance with Proper Practices, the bank reconciliation is a key tool for management as it assists with the regular monitoring of cash flows which aids decision-making, particularly when there are competing priorities.
Do bank balances agree with bank statements?	Yes	Bank balances agree with the period end statements and, as at year end (31 st March 2023), the balance across the councils accounts stood at £5,341.47 as recorded in the Accounting Statements of the AGAR.
Is there regular reporting of bank balances at Council meetings? Additional comments:	Yes	The minutes show that bank reconciliations are given within the Financial Reports which are received and accepted at each meeting.
Additional comments:		

Section 11 – year end procedures	
Evidence	Internal auditor commentary



Are appropriate accounting procedures used?	Yes	Accounts are produced on a receipts and expenditure basis, and all found to be in order.
Financial trail from records to presented accounts	Yes	The end of year accounts were presented for the internal auditor review and there is a clear financial trail from records to presented accounts.
Has the appropriate end of year AGAR ¹⁰ documents been completed?	Yes	As Council is a smaller authority with gross income and expenditure not exceeding £25,000 it will be required to complete the Annual Governance and Accountability Return Form 2. The Certificate of Exemption and Accounting Statements were completed and had been signed off at the meeting of 19 th May 2023.
Did the Council meet the exemption criteria and correctly declared itself exempt?	Yes	The Parish Council did not have gross income and expenditure exceeding £25,000 and was able to declare itself exempt from a limited assurance review for the year 21/22. The minutes of 23 rd May 2022 confirm that the Council has ensured that there is formal evidence of the legal decision taken to claim exemption and that the Council signed the Certificate of Exemption for onward submission to the external auditor.
During the period in question did the small authority demonstrate that it correctly provided for the exercise of public right as required by the Accounts and Audit Regulations 2015?	Yes	The internal auditor is able to verify that the council ensured the period for the exercise of elector's rights during Summer 2022 was in accordance with the period specified within the Accounts and Audit Regulations 2015. Dates set were 1 st July until 12 th August 2022.
Have the publication requirements been met in accordance with the Regulations? ¹¹	Yes	The Council has complied with the requirements of the Accounts and Audit Regulations 2015 for smaller authorities with income and expenditure not exceeding £25,000 for the year ending 31st March 2022 and published the following on a public website: Certificate of Exemption Annual Internal Audit Report Section 1 – Annual Governance Statement of the AGAR Section 2 – Annual Accounting Statements of the AGAR Notice of the period for the exercise of public rights Analysis of variances Bank reconciliation – year-end

¹⁰ Annual Governance & Accountability Return (AGAR)

¹¹ Accounts and Audit Regulations 2015

Last reviewed: 30th January 2023



Section 12 – internal audit

The internal auditor will revisit weaknesses and recommendations previously identified to see if these have been addressed. They will also check if any changes introduced require further verification to ensure effectiveness of the corrective action taken.

Evidence		Internal auditor commentary
Has the Council considered the previous internal audit report?	Yes	The Internal Audit Report for the period ending 31st March 2022 was formally considered and adopted at the meeting of 25th July 2022.
Has appropriate action been taken regarding the recommendations raised?	Yes	The following recommendations were reviewed and Council has taken / is in the process of taking action to address the matters raised: 1. Review of expenditure incurred under s137 2. Treatment of apologies 3. Publication of a website accessibility statement Comment: those in bold are still to be actioned
Has the Council confirmed the appointment of an internal auditor?	Yes	SALC were appointed as the Council's internal auditors for the year ending 31 st March 2023 at the meeting of 27 th January 2023. Comment: Council has understood the requirement to ensure that it has a clear understanding of the roles and responsibilities for internal audit, audit planning and timing of visits, reporting requirements; access to information; period of engagement and remuneration.

Section 13 – external audit for the period under review		
The internal auditor will revisit the external audit so that previous weaknesses and recommendations can be considered.		
Evidence	Internal auditor commentary	



Has the Council considered the previous external audit	N/A	For the year 2021-2022, the Council was able to declare itself exempt from
report?12		a limited assurance review.
Additional comments:		

Section 14 – additional information

The internal auditor will look for additional evidence of good record keeping, compliance with data protection regulations, freedom of information and website accessibility regulations.

Evidence		Internal auditor commentary
Was the annual meeting held in accordance with legislation? 13	Yes	Council held its Annual Meeting of the Parish Council at which the Chair was elected on 23 rd May 2022 in accordance with legislation in place at that time.
Is there evidence that Minutes are administered in accordance with legislation? 14	Yes	Council is aware that that under LGA 1972 schedule 12, paragraphs 41(1) and 44 the draft minutes of a meeting should be formally approved (with any necessary amendments) at the next meeting. Comment: Council is aware that, in accordance with legislation, loose leaf minutes should be numbered consecutively and signed by the Chair of the meeting on each page. At the meeting of 25 th July 2022, the Council resolved to readopt the Suffolk Code of Conduct for the purposes of discharging its duty to promote and maintain high standards of conduct within its area and agreed that it would not be adopting the Model Councillor Code of Conduct 2020.
Is there a list of members' interests held?	Yes	Evidence was seen on the website of East Suffolk Council for the Register of Interests for all current Parish Councillors. Comment: Council should ensure that access direct to the East Suffolk page should be gained from the Council's website. Whilst the monitoring officer of the District Council must arrange for the parish council's register of

¹² Regulation 20 Accounts and Audit Regulations 2015 – following completion of an audit the Council should note that it is the Council as a whole (i.e., All members) and not a committee that should receive and consider the audit letter (including Annual Return and Certificate) from the local auditor as soon as reasonably practicable and the minutes should reflect that these have been received.

¹³ The Local Government Act 1972 Schedule 12, paragraph 7 (2) and Schedule 15 (2)

¹⁴ Public Bodies (Admission to Meetings) Act 1960, Local Government Act 1972, and the Localism Act 2011

Last reviewed: 30th January 2023



		members' interests to be available for inspection in the district which must be published on the district council's website, where the parish council has its own website, its register of members' interests must also be published on that website. (Openness and transparency on personal interests - A guide for councillors – August 2012).
Does the Council have any Trustee responsibilities and if so, are these clearly identified in a Trust Document?	N/A	Council does not have any such responsibilities.
Has the Transparency Code been correctly applied, and information published in accordance with current legislation?	Yes	Council is aware that with gross income and expenditure under £25,000 it will be required to follow the Local Government Transparency Code 2014 for smaller authorities and publish the following on a public website in accordance with the dates prescribed by the relevant regulations (not later than 1 July): Internal Audit Report List of Councillors and Responsibilities Items of Expenditure Above £100 including recoverable and non-recoverable VAT End of Year Accounts Annual Governance Statement Asset Register and that Agendas of Meetings; Associated Papers and Minutes should be published in accordance with the prescribed timescales as set out in the Transparency code for smaller authorities – December 2014
Has the Council registered with the Information Commissioner's Office (ICO)? ¹⁵	Yes	The council is correctly registered with the ICO as a Data Controller in accordance with legislation. Certificate number ZA198824 with an expiry date of 10 th October 2023 refers.
Is the Council compliant with the General Data Protection Regulation requirements?	Yes	Council has taken active steps to ensure compliancy with the GDPR requirements and has adopted a number of GDPR Policies during the year that provides clear responsibilities and obligations of the Council in respect of the collecting, using and protecting of personal information in accordance with the provisions of the GDPR.
Has the Council published a website accessibility statement on their website in line with Regulations? ¹⁶	Not actioned	There is no website accessibility statement available to view on the parish council website. It is noted that the internal audits for the years ending 31st 2021 and 2022 refer to a recommendation from both previous audits to

¹⁵ Data Protection Act 2018

¹⁶ Website Accessibility Regulations 2018

Last reviewed: 30th January 2023



		adopt and publish a Website Accessibility Statement. At the meeting of Council on 30 th July 2021 it is noted that agreement was forthcoming for such a statement to be adopted and uploaded to the website. Recommendation: as has been mentioned previously Council should seek to satisfy the publication requirements as written under Regulation 8 of the Public Sector Bodies (Websites and Mobile Applications) (No. 2) Accessibility Regulations 2018.
Does the council have official email addresses for correspondence? ¹⁷	Yes	Council has a council email address under a gmail.com account which is not connected to a personal email account. Comment: Council might wish to consider the use of a secure e-mail system with a gov.uk address thereby identifying that it has local government status and demonstrating authenticity when building trust and credibility with the public. Such an address would be owned by the parish council (section 5.204-5.207 of the Practitioners' Guide to Proper Practices – March 2022) refers.
Is there evidence that electronic files are backed up?	Yes	Council uses a system whereby a back-up of the council's data is taken and stored appropriately.
Do terms of reference exist for all committees and is there evidence these are regularly reviewed?	N/A	Council does not operate a committee system.

Signed: V S Waples

Date of Internal Audit Review: 23.05.2023 & 30.05.2023

On behalf of Suffolk Association of Local Councils

Date of Internal Audit Report: 30.05.2023

¹⁷ Practitioners Guide